

## Message Text

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53

ACTION EUR-25

INFO OCT-01 AF-10 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 SCEM-02 SCI-06 INT-08 ACDA-19 IO-14 AID-20

EB-11 CIEP-02 TRSE-00 STR-08 OMB-01 CEA-02 COME-00

SAB-01 DRC-01 /208 W

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R 180820Z DEC 73

FM AMEMBASSY COPENHAGEN

TO SECSTATE WASHDC 8233

INFO USINT ALGIERS

AMEMBASSY BONN

AMEMBASSY BRUSSELS

USMISSION EC BRUSSELS UNN

USMISSION NATO

AMEMBASSY BEIRUT

AMEMBASSY DUBLIN

AMEMBASSY CAIRO

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY KUWAIT

AMEMBASSY KUWAIT

AMEMBASSY KHARTOUM

AMEMBASSY RABAT

AMEMBASSY TEL AVIV

C O N F I D E N T I A L COPENHAGEN 3208

E.O. 11652: GDS

TAGS: PFOR, EEC, XF

SUBJ: FOREIGN MINISTER ANDERSEN COMMENTS ON THE SUMMIT

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REF: COPENHAGEN 3194

1. WHEN I CALLED ON HIM DECEMBER 17 TO DELIVER MESSAGE ABOUT SECRETARY'S ENERGY PROPOSAL (SEPTTEL), FOREIGN MINISTER K.B. ANDERSEN TOLD ME THE FOLLOWING ABOUT THE SUMMIT MEETING:

2. HE THOUGHT THE SUMMIT HAD ACHIEVED PRETTY MUCH WHAT HAD BEEN INTENDED, AND PERHAPS A LITTLE MORE BECAUSE THE DECLARATION WHICH WAS ISSUED WAS FOR ALL INTENTS AND PURPOSES A COMMUNIQUE. THERE HAD BEEN "NO SURPRISES", A POINT WHICH HE HAD TRIED TO EMPHASIZE TO THE PRESS ON SEVERAL OCCASIONS. ALL THE PARTICIPANTS SEEMED TO GO AS FAR AS THEY COULD TO HOLD THE MEETING ALONG THE LINES POMPIDOU HAD PROPOSED, I.E., AN EXCHANGE OF VIEWS AMONG GOVERNMENT LEADERS IN INTIMATE SURROUNDINGS, WITH NO HARD DECISIONS. ANDERSEN SAID IT WAS HIS IMPRESSION THAT THE DUTCH WERE NOT UNHAPPY WITH THE OUTCOME (CONTRARY TO OTHER REPORTS WE HAVE RECEIVED), ALTHOUGH OF COURSE NO ONE GOT EVERYTHING HE WANTED OUT OF THE MEETING.

3. THE FOREIGN MINISTER THOUGHT THE ARABS HAD BEEN MOTIVATED TO COME HERE BECAUSE THEY SAW AN OPPORTUNITY TO IMPRESS THEIR DEMANDS UPON THE LEADERS OF WESTERN EUROPE. ALTHOUGH THEY SAID THEY WERE NOT SPEAKING AS REPRESENTATIVES OF THEIR INDIVIDUAL COUNTRIES, BUT WERE CARRYING OUT A TASK GIVEN THEM JOINTLY AT THE ALGERIAN SUMMIT, THEY AT TIMES TALKED AS THOUGH THEY WERE SPEAKING FOR AFRICA AND, BY EXTENSION, THE ENTIRE UNDERDEVELOPED WORLD. HE HAD SPENT LONG HOURS LISTENING TO THEM FRIDAY NIGHT, MERELY TELLING THEM THAT HE WOULD REPORT THEIR VIEWS TO THE HEADS OF GOVERNMENT. THIS HE DID SATURDAY MORNING AND WAS THEN AUTHORIZED TO MAKE THE STATEMENT TO THEM SATURDAY AFTERNOON WHICH HAS BEEN REPORTED (REFTEL). HE THOUGHT THAT THE ARAB MINISTERS, WHO WERE FRIENDLY IN MANNER, UNDERSTOOD THE EC POSITION AND HAVE GONE AWAY WITH THE UNDERSTANDING THAT A DIALOGUE HAS BEEN OPENED. ANDERSEN SAID THAT HE HAD REMINDED THEM THAT WHERE THIS DIALOGUE LEADS WILL DEPEND ON ARAB ACTIONS, I.E., THE OIL BOYCOTT. HE DID NOT DISPUTE THIS, AND IT WAS HIS IMPRESSION THAT THEY WERE NOT DISAPPOINTED WITH THE RESULTS OF THEIR MISSION TO COPENHAGEN -- HOWEVER UNEXPECTED AND HOWEVER MUCH

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IT DISCOMFITD THE DANES AND OTHERS.

4. AS TO THE MIDDLE EAST, ANDERSEN SUSPECTED THAT THE FRENCH AND BRITISH DID NOT GET ALL THEY WANTED, ALTHOUGH HE DID NOT SPECIFY WHAT THEY HAD ASKED FOR. THEY WERE OPPOSED BY THE OTHERS, INCLUDING THE DANES, WHO PREFERRED THAT THE NINE STICK TO THE LETTER OF THE NOVEMBER 6 RESOLUTION. (SEE SEPTTEL ON EMBOFF TALK WITH PM'S ASSISTANT ON

THIS POINT.)

5. ANDERSEN SAID THAT ON DEC. 6 HE HAD, ON BEHALF OF THE NINE, ASKED THE ISRAELI AMBASSADOR WHETHER HIS GOVERNMENT WOULD LIKE TO INFORM THE NINE BEFORE THE SUMMIT OF ISRAEL'S VIES ON THE MIDDLE EAST SITUATION, SINCE IT APPEARED LIKELY THAT THE ARABS WOULD TRY TO GET THEIR POINT OF VIEW ACROSS. THERE WAS NO RESPONSE AND ANDERSEN SAID HE IS SOMEWHAT MYSTIFIED WHY THE ISRAELI GOVERNMENT DID NOT TAKE ADVANTAGE OF THIS OPPORTUNITY TO EXPLAIN AGAIN ITS VIES TO THE EUROPEANS.

6. I ASKED WHETHER THERE HAD BEEN MUCH DISCUSSION OF US-EC RELATION AT THE SUMMIT. ANDERSEN REPLIED THAT THERE HAD BEEN SOME BUT NOT A GREAT DEAL. HE THOUGHT THERE WOULD HAVE BEEN MORE IF IT HAD NOT BEEN FOR THE SECRETARY'S MEETING WITH THE NINE IN BRUSSELS DEC. 11. WHAT DISCUSSION DID TAKE PLACE AT THE SUMMIT WAS AGAINST THE BACKGROUND OF THAT MOST USEFUL MEETING IN BRUSSELS.

7. COMMENT: ANDERSEN PROBABLY PUT A ROSIER HUE ON THE RESULTS THAN OTHERS MIGHT SINCE HE IS AN EBULLIENT OPTIMIST BY NATURE AND HAS ENOUGH PRIDE NOT TO WANT TO SEE THIS IMPORTANT MEETING HELD IN COPENHAGEN UNDER DANISH CHAIRMANSHIP LEAVE ANY BAD AFTERTASTES. HOW THE OTHER EIGHT (AND THE COMMISSION) EVALUATE THIS EXERCISE IN INFORMAL HIGH-LEVEL DIPLOMACY WILL BE OF INTEREST.  
DUNNIGAN

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## Message Attributes

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